# INDIREG

# FINAL REPORT - ANNEX

Indicators for independence and efficient functioning of audiovisual media services regulatory bodies for the purpose of enforcing the rules in the AVMS Directive" (SMART 2009/0001)

Annex II - Country Tables - Norway

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## I. GENERAL INFORMATION

#### Table 1 - Market data

This table is aimed at gathering information on the number of audiovisual media services that are supervised in the country.

| Country | Number of linear commercial services                                       | Number of non-linear commercial services | Number of public service channels (PSBs) |
|---------|--|--|--|
| Norway  | 27   | 0  | 3  |
|         | http://medienorge.uib.no/?cat=statistikk&<br>medium=tv&aspekt=&queryID=290 |  |  |

## Table 2 - Audiovisual laws and regulatory bodies

This table lists the regulatory bodies in charge of overseing the areas covered by the Audiovisual Media Services (AVMS) Directive, in relation to commercial linear television, non-linear audiovisual media services and public service broadcasters (PSBs). Il also lists the relevant laws.

| Country   | Areas   | Main laws   | Regulatory body in charge of commercial television | Regulatory body in charge of non-linear commercial media services                             | Regulatory body in charge of PSB        |
|---|---|---|--|---|---|
| Norway Information requirements (art. 5 AVMS Directive) |   | The Broadcasting Act (Kringkastingsloven – LOV-1992-12-04-127) § 21<br>Administrative regulation FOR 1997-02-28 No. 153, § 1-3  | Media Authority (Medietilsynet)                    | No such services exist at the moment, but regulation of such services will be included in the | Media Authority                         |
|   | Audiovisual commercial communication, sponsorship, product placement (Art. 9 – 11 AVMS Directive) | The Broadcasting Act (see above) § 3-1 – 3-5 Main broadcasting act: Broadcasting Act of 4 Dec.1992 no 127, link to unofficial translation of the act: www.medietilsynet.no/Documents/ Englishtxtpages/Eng_Kringlov_juli_2005.pdf The translation of the Broadcasting Act from Norwegian to English was last updated in 2005. Please be aware that there have been made a few amendments in the act since the time of translation. The official Broadcasting Act can be found at this address: http://lovdata.no/all/hl- | Media Authority The Ministry of Culture            | Broadcasting Act.   | Media Authority The Ministry of Culture |

| Country | Areas   | Main laws   | Regulatory body in charge of commercial television | Regulatory body<br>in charge of<br>non-linear<br>commercial<br>media services | Regulatory body in charge of PSB        |
|---------|---|---|--|---|---|
|         |   | 19921204-127.html The date of adoption of the provisions listed here is July 1, 2005. Please note that this questionnaire only refers to provisions in the broadcasting act. There are more detailed rules in the broadcasting regulations which can be found at this address: www.medietilsynet.no/Documents/Englishtxtpages/ Eng_Kringforskr_april_2005.pdf Sponsorship provisions implemented according to the TWF Directive is implemented in the Broadcasting Act sections 3-4 to 3-5. Product |  |   |   |
|         |   | placement is forbidden according to sections 3-2 to 3-3.  Surreptitious advertising is forbidden according to section 3-3 of the Broadcasting Act.  Article 22a of the TWF-directive is implemented in the General Civil Penal Code section 135a. Link to unofficial translation:  www.ub.uio.no/ujur/ulovdata/lov-19020522-010-eng.pdf  Administrative regulation FOR 1997-02-28 No. 153, § 3-1 – 3-14.  |  |   |   |
|         | Accessibility to people with a disability (Art. 7 AVMS Directive) | No regulation – political issue  AVMS Directive not implemented  NRK, Norwegian state owned Public Service broadcaster has obligations to subtitle certain programmes according to its statutes.  | N/A  |   | The Ministry of Culture                 |
|         | Broadcasting of major<br>events (Art. 14 AVMS<br>Directive)       | The Broadcasting Act (see above) § 2-8 Administrative regulation FOR 1997-02-28 No. 153, § 5-1 – 5-4.   | Media Authority                                    |   | Media Authority The Ministry of Culture |
|         | Access to short news<br>reports (Article 15 AVMS<br>Directive)    | Not yet regulated   | N/A  |   | N/A                                     |
|         | Promotion of European<br>works (Art. 13, 16, 17                   | The Broadcasting Act (see above) § 2-6<br>Administrative regulation FOR 1997-02-28 No.  | Media Authority                                    |   | Media Authority The Ministry of Culture |

| Country | Areas   | Main laws   | Regulatory body in charge of commercial television | Regulatory body in charge of non-linear commercial media services | Regulatory body in charge of PSB   |
|---------|---|---|--|---|--|
|         | AVMS Directive)   | 153, § 2-1 – 2-7  |  |   |  |
|         | Hate speech (Art. 12 and 6 AVMS Directive)  | The Penal Code (Straffeloven - LOV-1902-05-22-10) § 135a  | The judicial system                                |   | The judicial system  |
|         | Television advertising and teleshopping, (Art. 19 – 26 AVMS Directive)  | The Broadcasting Act (see above) § 3-1 – 3-5<br>Administrative regulation FOR 1997-02-28 No.<br>153, § 3-1 – 3-14 | Media Authority                                    |   | Media Authority The Ministry of Culture  |
|         | Protection of minors (Art. 27 AVMS Directive)  The Broadcasting Act (see above) § 2-7 and 3-1 Administrative regulation FOR 1997-02-28 No. 153, § 2-5, 2-6 and 3-6  Media Authority |   |  | The Ministry of Culture   |  |
|         | Right of reply (Art. 28<br>AVMS Directive)  | The Broadcasting Act (see above) § 5-1  | The Press Council (Pressens faglige utvalg)        |   | The Press Council (Pressens faglige utvalg), NRK's Broadcasting Council (Kringkastingsrådet) |
|         | Communication and cooperation with other European regulation bodies and the Commission (Art. 30 AVMS Directive)   | The Broadcasting Act (see above) § 2-9 Administrative regulation FOR 1997-02-28 No. 153, § 1-1 and 2-7            | Media Authority                                    |   | Media Authority  |

# Table 3 Regulatory bodies – general information

This table provides basic information on the regulatory authority (name, website address, date of establishment and location).

| Country | Name of regulatory body                       | Link to website                           | Date of establishment            | Location    |
|---------|---|---|----------------------------------|-------------|
| Norway  | The Ministry of Culture (Kulturdepartementet) | www.regjeringen.no/en/dep/kkd.html?id=545 | 1982                             | Oslo        |
|         | The Norwegian Media Authority (Medietilsynet) | www.medietilsynet.no/en-gb/               | In its present form: 2005        | Fredrikstad |
|         | The Press Council (Pressens faglige utvalg)   | http://presse.no/Norsk_Presseforbund/     | 1910 and formalised in the 1930s | Oslo        |

#### Table 4 - Sectors covered

This table provides an overview of the areas that are covered by the regulatory authority.

| Country | Body  | Audiovisual<br>content<br>(radio/TV, on<br>demand<br>media<br>services | Transmission<br>aspects of<br>audiovisual<br>content (e.g.<br>spectrum) | Distribution<br>aspects of<br>audiovisual<br>content (e.g.<br>must carry,<br>EPG, API) | Spectrum | Electronic<br>communications<br>(networks and<br>services in general) | Others (e.g. energy, post)                                    |
|---------|---|--|---|--|----------|---|---|
| Norway  | Ministry of Culture                                   | Yes  | √   | Yes  | No       | No  | Yes   |
|         | The Media Authority                                   | Yes  | No  | Yes  | Yes      | No  | Film classifications, media subsidies and ownership in media. |
|         | Norwegian Post and<br>Telecommunications<br>Authority |  | Yes   | Yes  | Yes      | Yes   | Yes   |
|         | The Press Council                                     | Yes  | No  | No   | No       | No  | No  |
|         | NRK's Broadcasting<br>Council                         | Yes  | No  | No   | No       | No  | No  |

# Table 5 - Staff and overall budget

This table provides an overview of the staff and overall budget of the regulatory authority. The figures are given for the areas covered by the AVMS directive (where possible) for regulators with a broader area of responsibility.

| Country | Body                             | Total number of staff foreseen in statutes/law | Current staff count      | Annual budget (€m) foreseen in<br>statutes/law | Current annual budget                            | Reference year<br>+source |
|---------|----------------------------------|--|--------------------------|--|--|---------------------------|
| Norway  | Ministry of<br>Culture           | Not specified                                  | No information available | Not specified                                  | No information available                         |                           |
|         | The Media<br>Authority           | Not specified                                  | 45 (now)                 | Not specified                                  | 41.8m NOK (2009) €5.29m<br>45m NOK (2010) €5.7m  | State budget              |
|         | The Press<br>Council             | Not specified                                  | 2                        | Not specified                                  | integrated in The Norwegian Press<br>Association |                           |
|         | NRK's<br>Broadcasting<br>Council | Not specified                                  | 1                        | Not specified                                  | integrated in the NRK                            |                           |

# II. INSTITUTIONAL FRAMEWORK

# Table 6 - Legislation establishing and governing the regulatory body

This table shows the legislation setting up and governing the regulatory authority.

| Country | Body                | Legislation setting-up the regulatory body   | Governing legislation   |
|---------|---------------------|--|---|
| Norway  | The Media Authority | Established in 2005 by an administrative decision. Several administrative and monitoring agencies were merged. The oldest (the Film Censorship Board was from 1913, the Media Ownership Authority was probably the most recent, from1998  The responsibilities of the body are given in the Broadcasting Act and other acts and decisions. | The Cinema Act, 1913 The Media Ownership Act 1997 etc. Forvaltningsloven (The Administrative Act) Link to Norwegian official version: |

# Table 7 - Legal status

This table provides information on the legal status taken by the regulatory authority.

| Country | Body                | What form does it take? | It is a separate legal entity?   | If it is not a<br>separate legal<br>entity, it is part<br>of: | Specific organisational characteristics | Source |
|---------|---------------------|-------------------------|--|---|---|--------|
| Norway  | The Media Authority | Directorate             | Yes, but it is subordinate to a ministry (Ministry of Culture), which can reverse its decisions.  In cases regarding media ownership concentration, the decisions cannot be changed by the Ministry, but a | Ministry of<br>Culture  |   |        |

| Country | Body  | What form does it take? | It is a separate legal entity?   | If it is not a<br>separate legal<br>entity, it is part<br>of: | Specific organisational characteristics | Source |
|---------|---|-------------------------|--|---|---|--------|
|         |   |                         | special<br>Complaints Board<br>handles<br>complaints.  |   |   |        |
|         | Norwegian Post and<br>Telecommunications<br>Authority (NPT) | Directorate             | Yes, but it is subordinate to a ministry (Ministry of Transportation and Communications), which can reverse its decisions. | Ministry of<br>Transportation<br>and<br>Communications        |   |        |

# Table 8 - Independence as a value

This table is intended to capture whether independence of the regulatory body is explicitly or implicitly recognised as a value in the legal framework.

| Country | Body                | Is independence implicitly | or explicitly recognised as a value in the legal framework?   | Source (highest formal legal level)   |
|---------|---------------------|----------------------------|---|---|
|         |                     | No                         | Yes   |   |
| Norway  | The Media Authority |                            | 1) In general: Independence is important when it comes to the relationship between the state and the media. But it is also a part of the Norwegian parliamentarian system that a minister has the final responsibility for decisions made by administrative bodies. | 2) www.medietilsynet.no/no/Om-Medietilsynet/<br>Om-Medietilsynet-test/Medietilsynet-gar-for-okt-<br>uavhengighet/ |
|         |                     |                            | <ol> <li>The Authority states in its home pages that it is<br/>in favour of more independence in the<br/>broadcasting area.</li> </ol>  |   |
|         |                     |                            | 3) The legislation (media ownership law) prohibits the Ministry and the Government to interfere in decision regarding media ownership concentration.  |   |

#### III. POWERS OF THE REGULATORY BODIES

#### Table 9 - Regulatory powers

This table is aimed at understanding the types of decisions that can be taken by the regulatory body.

We have distinguished from a theoretical point of view, between:

- general policy setting powers, i.e. the power to decide on the general orientation of the rules to be followed (for instance the power to decide on the amount of quotas)
- general policy implementing powers, i.e. once the general policy has been adopted, to specify by means of general or abstract rules how this general policy will be implemented (for example to decide in general terms (not connected to a specific case) how the guotas should be applied and monitored)
- third party binding policy application powers, i.e. the power to take in a specific case a decision binding on specific operators

| Country | Body                   |               | General policy setting                  | General policy implementing powers      | Third party decision making powers   |
|---------|------------------------|---------------|---|---|--|
| Norway  | Ministry of culture    | Tick<br>boxes | √                                       | √                                       | √  |
|         |                        | Areas:        | All areas linked to broadcasting policy | All areas linked to broadcasting policy | All areas linked to broadcasting policy  |
|         |                        | Source        | General act The Constitution            | The Broadcasting Act                    | General act The Broadcasting Act (but these decisions are in general taken by the Media Authority          |
|         | The Media<br>Authority | Tick<br>boxes | No                                      | No                                      | $\sqrt{}$  |
|         |                        | Areas         |   |   | Broadcasting (e.g. licensing of local radio and television; penalizing violations of the broadcasting act) |
|         |                        | Source        |   |   | General act The Broadcasting Act and Administrative regulation FOR 1997-02-28 No. 153                      |

#### Table 10 - Supervision and monitoring power

This table is aimed at understanding the supervision/monitoring/information gathering powers of the regulatory body.

| Country | Body      | Areas       | Systematic monitoring | Ad-hoc<br>monitoring | Information collection powers | Monitoring only after complaints | Others | Source (legislation, or practice)       |
|---------|-----------|-------------|-----------------------|----------------------|-------------------------------|----------------------------------|--------|---|
| Norway  | The Media | Quotas      | √                     | √                    | √                             | $\sqrt{}$                        |        | The Broadcasting Act and Administrative |
|         | Authority | Advertising | √                     | √                    | √                             | $\sqrt{}$                        |        | regulation FOR 1997-02-28 No. 153       |

| Country | Body | Areas                | Systematic monitoring | Ad-hoc<br>monitoring | Information collection powers | Monitoring only after complaints | Others | Source (legislation, or practice) |
|---------|------|----------------------|-----------------------|----------------------|-------------------------------|----------------------------------|--------|-----------------------------------|
|         |      | Protection of minors | $\sqrt{}$             | $\sqrt{}$            | $\sqrt{}$                     | $\checkmark$                     |        |                                   |

#### Table 11 - Powers of sanctions

This table provides an overview of the sanctions that can be adopted by the regulatory body in case of breach of the rules implementing the AVMS Directive on quotas, advertising and protection of minors.

| Country | Body                   | Areas                | Warnings/formal objections              | Fine (lump sum) If so, list maximum and minimum amounts | Publication of decisions in the media                              | Suspension/Revocation of licence | Penalty payments (in case of non compliance with decision) | Others   |
|---------|------------------------|----------------------|---|---|--|----------------------------------|--|--|
| Norway  | The Media<br>Authority | Quotas               | √<br>all sanctions are<br>discretionary | √<br>Max NOK 2m<br>(€248,969)<br>discretionary          | These decisions are in the public domain – it is up to the         | discretionary                    | discretionary  | Time-limited prohibition of the broadcasting of advertisements |
|         |                        | Advertising          | √                                       | √<br>Max NOK 2m<br>(€248,969)<br>discretionary          | media<br>whether they<br>publish or not,<br>but they<br>usually do | discretionary                    | discretionary  | Time-limited prohibition of the broadcasting of advertisements |
|         |                        | Protection of minors | ٧                                       | √<br>Max NOK 2m<br>(€248,969)<br>discretionary          |  | √<br>discretionary               | √<br>discretionary   |  |

# Table 12 - De facto use of formally granted competences and monitoring powers

This table shows whether the regulatory body has made use of its formally granted powers in the areas covered by the AVMS Directive within the past 5 years.

| Country | Body                    | Policy setting | General policy implementing powers | Specific rule making | Systematic monitoring | Ad-hoc<br>monitoring | Information collection powers | Monitoring<br>after<br>complaints |
|---------|-------------------------|----------------|------------------------------------|----------------------|-----------------------|----------------------|-------------------------------|-----------------------------------|
| Norway  | The Ministry of Culture | V              | √                                  | V                    | N/A                   | N/A                  | N/A                           | N/A                               |
|         | The Media<br>Authority  |                |                                    |                      | V                     | V                    | V                             | V                                 |

#### Table 13 - De facto use of formally granted sanction powers

This table shows whether the regulatory body has made use of its formally granted sanction powers within the past 5 years.

| Country | Body                   | Warnings | Fine (lump sum) | Publication of decisions in television programmes/on demand services  | Suspension/Revocation of licence   | Penalty payments (in case of non compliance with decision) |
|---------|------------------------|----------|-----------------|---|--|--|
| Norway  | The Media<br>Authority | V        | V               | These decisions are in the public domain – it is up to the media whether they publish or not, but they usually do | Not very often There have been short suspensions, a few every year, but no licences have been permanently withdrawn. | √  |

# Table 14 - Complaints handling

This table shows whether there are procedures for dealing with complaints coming from viewers against conduct of audiovisual media service providers. Briefly explain them.

| Country | Body                | Do complaints handling procedures exist? | Link to website |
|---------|---------------------|--|-----------------|
|         |                     |  |                 |
| Norway  | The Media Authority | No                                       |                 |

#### IV. INTERNAL ORGANISATION AND STAFFING

#### Table 15 - Highest decision-making organ – composition

This table shows whether the highest decision-making organ of the regulatory body/bodies (i.e. the organ responsible for regulatory tasks, namely supervision and enforcement) is an individual or a board/commission and if it is a board/commission, who are its relevant representative components

Representation does not necessarily mean formal representation of that group. It can mean that the board member is expected to emanate from that group, but does not have to formally represent it during the mandate.

| Country | Body                            | Individual                         |                         | Legal require                    | ements regarding co           | omposition of highe           | est decision-making         | organ   |                             | Implicit                   | Source                   |
|---------|---------------------------------|------------------------------------|-------------------------|----------------------------------|-------------------------------|-------------------------------|-----------------------------|---------|-----------------------------|----------------------------|--------------------------|
|         |                                 | or Board                           | Number of Board members | Representatives of civil society | Representatives of government | Representatives of parliament | Representatives of industry | Experts | Others<br>(e.g.<br>regions) | representation structures? |                          |
| Norway  | Norwegian<br>Media<br>Authority | Individual,<br>Director<br>General |                         | n/a                              |                               |                               |                             |         |                             |                            | No information available |

#### Table 16 - Highest decision-making organ – competences and decision-making process and transparency

This table shows the main fields of responsibility of the highest decision-making organ of the regulatory body as well as its decision-making process (in particular its transparency and whether minutes and agendas are published).

| Country | Body                            | Competences  | Decision-making process  | Is the decision making process transparent? | Minutes and agendas published? |
|---------|---------------------------------|--|--|---|--------------------------------|
| Norway  | Norwegian<br>Media<br>Authority | Administration     Regulatory Decisions  | The Director General is given the power to take all final decisions. | No  | No                             |
|         |                                 | The NMA has decision making power over both its internal organisation and procedures, in addition to decision making power on human resource.  These powers must however, be according to the budget and over all plans for the NMA made by the Ministry of Culture. |  |   |                                |

#### Table 17 - Highest decision-making organ – appointment process

This table shows whether there are several stages in the appointment process of the chairman and members of the highest decision-making organ of the regulatory body, for the nomination and appointment phases respectively. It also shows who is involved in each of these two stages (government, minister, parliament, civil society, religious groups, political parties, board members, board chairman, others) and whether the appointer(s) can override the proposals made at the nomination stage.

| Country | Body                            |  | Nomination<br>stage<br>Yes – No | Nomination<br>stage<br>Specify who<br>is involved in<br>that stage<br>and who has<br>the decisive<br>say | Appointment<br>stage<br>Specify who is<br>involved in that<br>stage and who<br>has the decisive<br>say | If there are two stages, can the appointer ignore the nominations? | Source                   |
|---------|---------------------------------|--|---------------------------------|--|--|--|--------------------------|
| Norway  | Norwegian<br>Media<br>Authority | Director General<br>(no other board<br>member) | No                              | n/a  | The Ministry of Culture  | n/a  | No information available |

#### Table 18 - Term of office and renewal

This table shows the term of office of the chairman and members of the highest decision-making organ of the regulatory body and whether the term is staggered not to coincide with election cycles. It also indicates if appointment is renewable and for how many times.

| Country | Body                         |   | Term of office | Is the term<br>staggered<br>not to<br>coincide<br>with<br>election<br>cycle? | Renewal<br>possible? If so,<br>state how many<br>times | Source |
|---------|------------------------------|---|----------------|--|--|--------|
| Norway  | Norwegian<br>Media Authority | No chairman,<br>the answers<br>given applies<br>to the<br>Director<br>General<br>No other board<br>member | Permanent      | n/a  | n/a  |        |

# Table 19 - Professional expertise/qualifications

This table illustrates the qualifications and professional expertise required to become a chairman or member of the highest decision making organ of the regulatory body.

| Country | Body                         |  | Qualifications  | Professional expertise                         | Source                   |
|---------|------------------------------|--|---|--|--------------------------|
| Norway  | Norwegian<br>Media Authority | Director<br>General<br>(no other<br>board<br>member) | Not general requirement Culture has specified that required of the current Dipublished when the positivacant. | at the qualifications<br>rirector General were | No information available |

# Table 20 - Rules to guard against conflicts of interest – Appointment process

This table shows whether there are clear rules, in the appointment process of the chairman and members of the highest decision-making organ of the regulatory body, to avoid possible conflicts of interest.

| Country | Body                            |   | Do such rules exist? |    | Rules to prevent conflicts of  | Rules to prevent conflicts                  | Rules to prevent conflicts of | Can other offices be held at the | Others (e.g. obligation to disclose | Source  |
|---------|---------------------------------|---|----------------------|----|--------------------------------|---|-------------------------------|----------------------------------|-------------------------------------|---|
|         |                                 |   | Yes                  | No | interest<br>with<br>government | of interest<br>with<br>political<br>parties | interest with industry        | same<br>time?                    | participations<br>in<br>companies)  |   |
| Norway  | Norwegian<br>Media<br>Authority | Director<br>General<br>(no other<br>board<br>members) | Yes                  |    | Yes                            | No  | Yes                           | Yes                              | Yes                                 | The Administrative Act and State Ethical Guidelines for the Public Service www.regjeringen.no/upload/kilde/mod/bro/ 2005/0001/ddd/pdfv/281750-etiske_ retningslinjer_engelsk_revidert.pdf Public Administration Act, chapter II |
|         |                                 | Senior staff  |                      |    | Yes                            | No  | Yes                           | Yes                              | Yes                                 | The Administrative Act and State Ethical Guidelines for the Public Service www.regjeringen.no/upload/kilde/mod/bro/ 2005/0001/ddd/pdfv/281750-etiske_ retningslinjer_engelsk_revidert.pdf Public Administration Act, chapter II |

#### Table 21 - Rules to guard against conflicts of interest – during term of office

This table shows whether there are rules to avoid conflicts of interest during the term of office.

| Country | Body                            |  | Do such rules exist?  |    | Rules to prevent conflicts of | Rules to prevent conflicts of   | Rules to prevent conflicts of interest with | Source  |
|---------|---------------------------------|--|---|----|-------------------------------|---------------------------------|---|---|
|         |                                 |  | Yes   | No | interest with<br>government   | interest with political parties | industry                                    |   |
| Norway  | Norwegian<br>Media<br>Authority | Director General<br>(no other board<br>member) | Yes but<br>they are<br>not<br>specific.<br>There are<br>rules on<br>prevention<br>of<br>corruption<br>that apply<br>to all civil<br>servants. |    | Yes                           | No<br>information<br>available  | Yes   | The Administrative Act and State Ethical Guidelines for the Public Service www.regjeringen.no/ upload/kilde/ mod/bro/2005/0001/ ddd/pdfv/281750-etiske_retningslinjer _engelsk_revidert.pdf |
|         |                                 | Senior staff                                   | Yes   |    | Yes                           | No<br>information<br>available  | Yes   | No information available  |

# Table 22 - Rules to guard against conflicts of interest – after term of office

This table shows whether there are clear rules to avoid conflicts of interest after the term of office.

| Country | Body                         |   | Do such | rules exist? | Is a cooling-off period foreseen? | Source |
|---------|------------------------------|---|---------|--------------|-----------------------------------|--------|
|         |                              |   | Yes     | No           |                                   |        |
| Norway  | Norwegian<br>Media Authority | No chairman, the<br>answers given<br>applies to the<br>Director General |         | No           |                                   |        |
|         |                              | Senior Staff  |         | No           |                                   |        |

## Table 23 - Rules to protect against dismissal

This table shows the rules to protect against dismissal of the whole decision making organ, the chairman and individual members of the highest decision-making organ of the regulatory body. Please add any other comments in the row below.

| Country | Body                            |                                   | Do such rules | s exist? | Who can dismiss? Specify                                   | Grounds for dismissal listed in legal instrument? | Can the whole body be dismissed or only individual members? | Source   |  |
|---------|---------------------------------|-----------------------------------|---------------|----------|--|---|---|--|--|
|         |                                 |                                   | Yes           | No       | who is involved in that stage and who has the decisive say |   |   |  |  |
| Norway  | Norwegian<br>Media<br>Authority | Director<br>General<br>(no board) |               |          | The<br>Ministry of<br>Culture                              | Serious misconduct                                | n/a   | The Working Environment Act<br>www.arbeidstilsynet.<br>no/binfil/download2<br>.php?tid=92156 |  |

#### Table 24 - Dismissal before term

This table shows available statistics on dismissal before term in the last 5 years as well as the reasons for this dismissal.

| Country | Body                         | Year | Dismissal b | pefore term | Reasons | Comment   |
|---------|------------------------------|------|-------------|-------------|---------|---|
|         |                              |      |             |             |         |   |
|         |                              |      | Yes         | No          |         |   |
| Norway  | Norwegian<br>Media Authority |      |             | No          |         | Norwegian civil servants have a very good job protection. |

## V. FINANCIAL RESOURCES

#### Table 25 - Sources of income

This table shows the sources of income of the regulatory authority.

| Country | Body            | End-user<br>broadcasting<br>licence fees<br>(max level) | State<br>budget  | Spectrum<br>fees | Authorisation/licence<br>fees paid by<br>broadcasters | Fines | Other fees, e.g., 'market<br>surveillance fee' based on<br>% of revenues of<br>broadcasters (or other<br>operators – e.g. in case of<br>converged regulators) | Source              |
|---------|-----------------|---|--|------------------|---|-------|---|---------------------|
| Norway  | Media Authority | No  | State<br>funding:<br>100%<br>NOK 45m<br>(ca.<br>€5.6m) | No               | No  | No    | No  | Annual state budget |

# Table 26 - Annual budget

This table shows who decides on the annual budget of the regulatory body and decides on adjustments to it as well as the extent to which the regulatory body is involved in these processes.

| Country | Body                   | Who decides the annual budget?  | Is the regulator involved in the process?               | Rules on budget adjustment – who is involved in the process (e.g. parliament, government and/or industry) ? | De facto influence of third parties on budget amounts  | Source |
|---------|------------------------|---|---|---|--|--------|
| Norway  | The Media<br>Authority | The Ministry of Culture writes a detailed proposition to the Parliament. Very few changes are made in the state budget by the parliament. | The first draft to the budget comes from the regulator. | The final decision is made by the parliament  | De facto influence<br>exists but is very small<br>(is limited to the<br>application of rules set<br>by others) |        |

## Table 27 - Financial accountability – auditing

This table shows if the regulatory authority is subject to periodic financial auditing.

| Country | Body                   |        |                   | ls t   | he regulatory body subjec | t to periodic external auditing? |  |
|---------|------------------------|--------|-------------------|--|---------------------------|----------------------------------|--|
|         |                        | Yes/no | Periodicity       | By national<br>(state) audit<br>office, etc.                                     | Private audit firm        | Other                            | Legal basis  |
| Norway  | The Media<br>Authority | yes    | Continuous/annual | Yes<br>National Audit<br>Office (which is<br>under control of<br>the parliament) | No                        | No                               | Act of parliament:<br>Riksrevisjonsloven (LOV-2004-<br>05-07-21) |

# VI. CHECKS AND BALANCES

# Table 28 - Formal accountability

This table shows to whom the regulatory body is accountable to and through which means (e.g. reports, parliamentary questions).

| Country | Body                                  | Body ac   | countable to | Accountability means                                    | Legal basis  |
|---------|---------------------------------------|---|--------------|---|--|
| Norway  | The Media Authority and               | Parliament  | No           | Auditing by the Office of the Auditor General of Norway | No information available   |
|         | Norwegian Post and Telecommunications | Government as a whole                                   | No           | N/A   | N/A  |
|         | Authority (NPT)                       | Specific<br>ministers<br>(e.g. Media,<br>finance, etc.) | Yes          | Reporting   | Unwritten pars of the Constitution + the Public Administration Act |
|         |                                       | Public at large   | No           | N/A   | N/A  |
|         |                                       | Other   | No           | N/A   | N/A  |

# Table 29 - Reporting obligation

This table is aimed at understanding the scope of the reporting obligation.

| Country | Body                   | Report submitted to | Periodicity | Scope  | Does statistical data need to be provided about own performance? Explain | Approval<br>necessary? | Has a report<br>been<br>disapproved<br>? | Link  |
|---------|------------------------|---------------------|-------------|--|--|------------------------|--|---|
| Norway  | The Media<br>Authority | Ministry of Culture | Annual      | All decisions with regard to licensing, violation of regulations etc. are public Reports on the economy of the media, etc. | No   | No                     | No                                       | www.medietilsynet.no/no/Om-<br>Medietilsynet/Arsmeldinger1/ |

# Table 30 - Auditing of work undertaken

This table shows if the regulatory body is subject to periodic external auditing, either by a private or a national audit office.

| Country | Body  |        | Is body subject to periodic external auditing |   |                      |       |                               |  |  |  |
|---------|---|--------|---|---|----------------------|-------|-------------------------------|--|--|--|
|         |   | Yes/no | Periodicity                                   | By public authority   | By private authority | Other | Legal basis                   |  |  |  |
| Norway  | Norway The Media Authority Yes                              |        | No information available                      | Yes Routine audit made by National Audit Office             | No                   | No    | The Public Administration Act |  |  |  |
|         | Norwegian Post and<br>Telecommunications<br>Authority (NPT) | No     | No information available                      | Yes<br>Routine audit<br>made by<br>National Audit<br>Office | No                   | No    | The Public Administration Act |  |  |  |

## Table 31 - Power to overturn/instruct

This table shows if (regardless of an appeal lodged against a decision) any other body can overturn the decisions of the regulator or give it instructions.

| Country | Body                   |  |   | Ministry/Ministe<br>r  | Government                     | Parliament                  | Other                       | Source                   |
|---------|------------------------|--|---|--|--------------------------------|-----------------------------|-----------------------------|--------------------------|
| Norway  | The Media<br>Authority | Does<br>anybody<br>have the<br>power to<br>overturn<br>decisions of<br>the<br>regulator?                                       | Yes   | Yes The Ministry of Culture has the power to overturn the Norwegian Media Authority in all decisions related to audiovisual matters. | No                             | No                          | No                          | No information available |
|         |                        | Does anybody have the power to give instructions to the regulatory body?   | Yes   | No information available   | No<br>information<br>available | No information<br>available | No information<br>available | No information available |
|         |                        | Are there limitations in the power to overturn (e.g. limited to legal supervision, which would exclude political supervision)? | Yes<br>No further<br>information<br>available | See first columns  | N/A                            | N/A                         | N/A                         | No information available |
|         |                        | Are there limitations in the power to  | Yes<br>The<br>Norwegian                       | N/A  | N/A                            | N/A                         | N/A                         | No information available |

| Country | Body   |   |   | Ministry/Ministe r                                    | Government | Parliament | Other | Source                   |
|---------|--|---|---|---|------------|------------|-------|--------------------------|
|         |  | give instructions (e.g. limited to legal instructions which exclude instructions on political grounds)? | Media Authority cannot be instructed when evaluating the Norwegian state public service broadcaster remit, and in decisions according to the act on ownership in Media. The Norwegian Media Authority may be instructed in other decisions, example decisions relating to audiovisual matters. Instructions in legal matters may only be given on a legal basis. Instructions related to administrative matters may be given on a political ground. |   |            |            |       |                          |
|         | Norwegian Post<br>and<br>Telecommunicati<br>ons Authority<br>(NPT) | Does<br>anybody<br>have the<br>power to<br>overturn   | Yes   | Yes The Ministry of Transportation and Communications | No         | No         | No    | No information available |

| Country | Body |                             | Ministry/Ministe<br>r | Government | Parliament | Other | Source |
|---------|------|-----------------------------|-----------------------|------------|------------|-------|--------|
|         |      | decisions of the regulator? |                       |            |            |       |        |

# Table 32 - Number of stages in appeal procedure

The following tables are concerned with the appeal procedure relating to decisions taken in relation to the enforcement of the rules listed in the AVMS directive (eg. non-compliance with quota requirements if binding, advertising, protection of minors, etc.). The stages include the internal stages.

| Country | Body   | Stage   |                           | umber of stages in appeal<br>ocedure and appeal body<br>at each stage   | Do internal procedures need to be followed before external recourse? | Who has the<br>right to<br>lodge an<br>appeal? | Legal basis                   |
|---------|--|---|---------------------------|---|--|--|-------------------------------|
| Norway  | and Norwegian Post and Telecommunications Authority (NPT)  Authority inf | Internal: The<br>Authority can  | 1                         | Norwegian Media<br>Authority  | a le   | Parties having<br>a legal<br>interest          | The Public Administration Act |
|         |  | be asked to<br>look at the<br>case again,<br>for instance if<br>new<br>information is<br>provided | 2                         | Norwegian Media<br>Authority  |  |  |                               |
|         |  | External  | 1                         | The Ministry of Culture   |  |  |                               |
|         |  |   | 2 The King (Gove Cabinet) | The King (Government/<br>Cabinet)   |  |  |                               |
|         |  |   | 3                         | Laws of Court (from the lowest level (tingrett), mediaum level (lagmannsrett) and the supreme court (Høyesterett) |  |  |                               |

Table 33 - Does the regulator's decision stand pending appeal?

| Country | Body  | Does regulator decision stand pending appeal body decision? |    |                                     |   |  |  |
|---------|---|---|----|-------------------------------------|---|--|--|
|         |   | Yes   | No | Yes, unless appeal body suspends it | Other   |  |  |
| Norway  | The Media Authority<br>and<br>Norwegian Post and<br>Telecommunications Authority<br>(NPT) |   | V  |                                     | The decision stands unless it is appealed. An appeal will usually suspend the decision. |  |  |

Table 34 - Accepted grounds for appeal

| Country | Body  | Errors of fact | Errors of law<br>(including failure to<br>follow the due<br>process) | Full re-examination | Other |
|---------|---|----------------|--|---------------------|-------|
| Norway  | The Media Authority<br>and<br>Norwegian Post and<br>Telecommunications Authority<br>(NPT) | V              | V  | V                   | N/A   |

Table 35 - Does the appeal body have power to replace the original decision with its own?

| Country | Body                                  | Appeal stage  | Yes                         | No                          | Comments                 |
|---------|---------------------------------------|---|-----------------------------|-----------------------------|--------------------------|
| Norway  | The Media Authority                   | Internal:   | V                           |                             | N/A                      |
|         | Norwegian Post and Telecommunications | 1 Re-examination within the Authority   |                             |                             |                          |
|         | Authority (NPT)                       | External:   | V                           |                             |                          |
|         |                                       | 1 The Ministry  |                             |                             |                          |
|         |                                       | 2 The King  | (√)                         |                             |                          |
|         |                                       | 3 Laws of Court (from<br>the lowest level (tingrett),<br>medium level<br>(lagmannsrett) and the<br>supreme court<br>(Høyesterett) | No information<br>available | No information<br>available | No information available |

## VII. PROCEDURAL LEGITIMACY

# Table 36 - External advice regarding regulatory matters

This table shows if the regulatory body is able to take outside advice regarding regulatory questions.

| Country | Body                   | Is a budget<br>foreseen for<br>outside<br>advice?   | If so, what is the budget/year? | Must the body respect public tender procedures?  | Other requirements | Does the regulatory body de facto take external advice on a regular basis? |
|---------|------------------------|---|---------------------------------|--|--------------------|--|
| Norway  | The Media<br>Authority | The authority has some freedom in its budget setting. Only major changes need to be approved by the ministry. | Not specified                   | Not for the small sums that are most likely  | -                  | It seems that this does not happen in the broadcasting sector.             |
|         | The Ministry           | Yes   | not specified                   | for some consultancy tasks, but it is more likely that the Ministry appoints a group of persons (involved parties or experts) to produce a report (called NOU) | -                  | No information   |

# Table 37 - Public consultations

This table shows if the regulatory authority is required to publish public consultations.

| Country | Body                      | Which decisions require prior  | Requirements on who must be consulted?   | Consultation period | Consultation publi   |  | Legal basis  |
|---------|---------------------------|--|--|---------------------|--|--|--|
|         |                           | public<br>consultation?  | (e.g. broadcasters, consumer organisations, academics etc.)  |                     | Full responses (if authorised by contributor)  | Summaries<br>prepared<br>by<br>regulator |  |
| Norway  | The<br>Media<br>Authority | The laws usually specify at which level in the administrative system supplementary rules can be made. In many cases, the Media Authority has been delegated this task. | General requirement that foresees that all public and private institutions and affected organisations sould be heared. | No general<br>rule  | In principle,<br>this<br>information<br>is in the<br>public<br>domain<br>(unless it<br>contains<br>trade<br>secrets) |  | "Instructions for Official Studies and Reports" http://www.regjeringen.no/upload/FAD/Vedlegg/Statsforvaltning/Utredningsinstruksen_eng.pdf |
|         | The<br>Ministry           | Major changes<br>of laws   | General requirement that foresees that all public and private institutions and affected organisations sould be heared. | Variable            | Yes  |  | "Instructions for Official Studies and Reports" http://www.regjeringen.no/upload/FAD/Vedlegg/Statsforvaltning/Utredningsinstruksen_eng.pdf |

# Table 38 - Public consultations - figures

This table shows the number of public consultations that were organised by the regulatory body in the past five years, in the areas covered by the AVMS Directive.

| Country | Body                | Year | Number of public consultations                                  |
|---------|---------------------|------|---|
|         |                     |      |   |
|         |                     |      |   |
| Norway  | The Media Authority |      | Formal consultations will usually be conducted by the Ministry. |
|         | Ministry of Culture |      | 1 – 4 per year involving questions related to the media         |

## Table 39 - Publication of regulator's decisions

This table shows if the regulatory authority is required to publish its decisions, if its decisions need to be motivated and if impact assessments are required.

| Country | Body                         | Which decisions required by law to be published?  | Obligation to motivate decisions? Legal basis? | Obligation to include/publish impact assessment<br>Legal basis? |                   |
|---------|------------------------------|---|--|---|-------------------|
|         |                              |   |  | Ex ante   | Ex post           |
| Norway  | Norwegian<br>Media Authority | In principle all decisions made by public bodies are made public immediately. Most of the information is also in the public domain before the decision is made (except budgets, trade secrets and information invading privacy)  In practice all decisions are published. | Yes, according to the Administrative act.      | No information available  | No<br>information |

# VIII. COOPERATION

# Table 40 Cooperation with other regulatory authorities

| Country | Body                         | Describe the mechanism of cooperation with other bodies   | Source and form of cooperation | Can body<br>receive<br>instructions<br>from other<br>bodies? If<br>so, state<br>which and<br>explain | Comments |
|---------|------------------------------|---|--------------------------------|--|----------|
| Norway  | Norwegian Media<br>Authority | Cooperation with the Norwegian Post and Telecommunications Authority (NPT) when granting local radio broadcastings licences. When granting a local radio licence, the NPT gives the spectrum licence. |                                | No   |          |

# Table 41 - International cooperation

| Country | Body                         | Does it cooperate with other national regulatory bodies in EU and international fora?                    | Source and form of cooperation (legal basis) | Comments |
|---------|------------------------------|--|--|----------|
| Norway  | Norwegian<br>Media Authority | The Norwegian Media Authority is an EPRA member. Informal cooperation with the Nordic media authorities. |  |          |